#### HOUSE BILL 10

# 49TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SPECIAL SESSION, 2009

INTRODUCED BY

Rick Miera

AN ACT

RELATING TO PUBLIC SCHOOLS; PROVIDING FLEXIBILITY TO SCHOOL
DISTRICTS TO ENHANCE STATE AND SCHOOL DISTRICT SOLVENCY
EFFORTS; MAKING TEMPORARY AND PERMANENT CHANGES TO THE PUBLIC
SCHOOL CODE; WAIVING REQUIREMENTS FOR CLASS SIZE AND TEACHING
LOADS; LIMITING THE USE AND RECIPIENTS OF EMERGENCY
SUPPLEMENTAL FUNDING; ALLOWING TRANSPORTATION CASH BALANCES TO
BE USED FOR OTHER EXPENSES; DELAYING CERTAIN ASSESSMENTS;
CHANGING THE APPLICATION OF SIZE ADJUSTMENT PROGRAM UNITS;
REQUIRING PUBLIC HEARINGS; RECONCILING MULTIPLE AMENDMENTS TO
THE SAME SECTION OF LAW IN LAWS 2009; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 22-2C-4.1 NMSA 1978 (being Laws 2007, Chapter 307, Section 4 and Laws 2007, Chapter 308, Section 4, as amended) is amended to read:

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"22-2C-4.1.	STATEWIDE	COLLEGE	AND	WORKPLACE	READINESS
ACCECCMENT CVCTEM					

- A. The department shall establish a readiness assessment system to measure the readiness of every New Mexico high school student for success in higher education or a career no later than the 2008-2009 school year. The department shall ensure that the readiness assessment system is aligned with state academic content and performance standards, college placement tests and entry-level career skill requirements. The readiness assessment system shall include the following components:
- (1) in grade nine, a short-cycle diagnostic assessment in reading, language arts and mathematics to be locally administered in the fall and at least two additional times during the year;
- (2) in grade ten, a short-cycle diagnostic assessment in reading, language arts and mathematics that also serves as an early indicator of college readiness, to be locally administered at least three times during the year; and
- (3) <u>beginning with the 2011-2012 school year</u>, in grade eleven, in the fall, one or more of the following chosen by the student:
  - (a) a college placement assessment;
  - (b) a workforce readiness assessment; or
  - (c) an alternative demonstration of

competency using standards-based indicators.

- B. All students at the specified grade level shall participate in the readiness assessment system at no cost to the student.
- C. The department shall ensure that results of performance on readiness assessments administered in grades nine and ten are reported to students, parents and public schools no later than four weeks following the date on which the assessments are administered, in a form that is easily understandable and useful in the next-step planning process. Reports of assessment results shall be provided to students and parents in writing whenever possible, but, if necessary, orally in the language best understood by each student and parent.
- D. The department shall adopt standards for reasonable accommodations in the administration of readiness assessments for students with disabilities and limited English proficiency, including when and how accommodations may be applied.
- E. In developing, selecting or approving the high school or college readiness assessments for school district or charter school use, the department may adopt commercially available standards-based assessments or approve a school district's or charter school's short-cycle assessments that meet the requirements of this section. The department shall involve appropriate licensed school employees in the

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development or selection of readiness assessments."

Section 2. Section 22-8-23 NMSA 1978 (being Laws 1975, Chapter 119, Section 1, as amended) is amended to read:

"22-8-23. SIZE ADJUSTMENT PROGRAM UNITS. --

An approved rural isolated public school with a MEM of less than 400, including early childhood education fulltime-equivalent MEM but excluding membership in class C and class D programs and excluding full-time-equivalent membership in three- and four-year-old developmentally disabled programs, is eligible for additional program units. Separate schools established to provide special programs, including but not limited to vocational and alternative education, shall not be classified as public schools for purposes of generating size adjustment program units. The number of additional program units to which a school district is entitled under this subsection is the sum of elementary-junior high units and senior high units computed in the following manner:

> Elementary-Junior High Units  $200 - MEM \times 1.0 \times MEM = Units$ 200

where MEM is equal to the membership of [an] the approved rural <u>isolated</u> elementary or junior high school, including early childhood education full-time-equivalent membership but excluding membership in class C and class D programs and excluding full-time-equivalent membership in three- and four-.179721.1

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year-old	developmentally	disabled	progr	ams;		
	Ser	nior High	Units			
	200	) - <u>MEM</u> x	2.0 x	MEM	= '	Units
	2	200				
or,						
	Ser	nior High	Units			
	400	) - <u>MEM</u> x	1.6 x	MEM	= '	Units
		400				

whichever calculation for senior high units is higher, where MEM is equal to the membership of [an] the approved rural isolated senior high school excluding membership in class C and class D programs.

B. A school district with total MEM of less than 4,000, including early childhood education full-time-equivalent MEM, is eligible for additional program units. The number of additional program units to which a <a href="school">school</a> district is entitled under this subsection is the number of district units computed in the following manner:

District Units

$$4,000 - MEM \times 0.15 \times MEM = Units$$
 $4,000$ 

where MEM is equal to the total district membership, including early childhood education full-time-equivalent membership.

C. A school district with over 10,000 MEM with a .179721.1

ratio of MEM to senior high schools less than 4,000:1 is eligible for additional program units based on the number of approved regular senior high schools that are not eligible for senior high units under Subsection A of this section. The number of additional program units to which an eligible school district is entitled under this subsection is the number of units computed in the following manner:

4,000 - MEM

x 0.50 = Units

Senior High Schools

where MEM is equal to the total district membership, including early childhood education full-time-equivalent membership, and where senior high schools are equal to the number of approved regular senior high schools in the <u>school</u> district.

D. As used in Subsection A of this section, "rural isolated public school" means a public school that is located in a community with a population of fewer than three thousand and that is at least five miles from another public school offering a similar educational program."

Section 3. Section 22-8-26 NMSA 1978 (being Laws 1967, Chapter 16, Section 76, as amended) is amended to read:

### "22-8-26. TRANSPORTATION DISTRIBUTION.--

A. Money in the transportation distribution of the public school fund shall be used only for the purpose of making payments to each school district [or] and state-chartered charter school for the to-and-from school transportation costs
.179721.1

of students in grades kindergarten through twelve attending public school within the school district or state-chartered charter school and of three- and four-year-old children who meet the department-approved criteria and definition of developmentally disabled and for transportation of students to and from their regular attendance centers and the place where vocational education programs are being offered.

- B. In the event a school district's or state-chartered charter school's transportation allocation exceeds the amount required to meet obligations to provide to-and-from transportation, three- and four-year-old developmentally disabled transportation and vocational education transportation, fifty percent of the remaining balance shall be deposited in the transportation emergency fund.
- C. Except as provided in Subsection G of this section, of the excess amount retained by the school district or state-chartered charter school, at least twenty-five percent shall be used for to-and-from transportation-related services, excluding salaries and benefits, and up to twenty-five percent may be used for other transportation-related services, excluding salaries and benefits as defined by rule of the department.
- D. In the event the sum of the proposed transportation allocations to each school district [or] and state-chartered charter school exceeds the amounts in the .179721.1

transportation distribution, the allocation to each school district or state-chartered charter school shall be reduced in the proportion that the school district or state-chartered charter school allocation bears to the total statewide transportation distribution.

- E. A local school board or governing body of a state-chartered charter school, with the approval of the state transportation director, may provide additional transportation services pursuant to Section 22-16-4 NMSA 1978 to meet established program needs.
- F. Nothing in this section prohibits the use of school buses to transport the general public pursuant to the Emergency Transportation Act.
- G. For fiscal years 2010 and 2011, a school

  district or state-chartered charter school may use excess

  balances from its transportation allocation for instructional

  materials purchases and for operational expenses, excluding

  salaries and benefits."
- Section 4. Section 22-8-30 NMSA 1978 (being Laws 1974, Chapter 8, Section 17, as amended) is amended to read:

## "22-8-30. SUPPLEMENTAL DISTRIBUTIONS.--

- A. The department shall make supplemental distributions only for the following purposes:
- (1) to pay the out-of-state tuition of students subject to the Compulsory School Attendance Law who .179721.1

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are attending school out-of-state because school facilities are not reasonably available in the school district of their residence;

to make emergency distributions to school districts or state-chartered charter schools in financial need; [but no] provided that money shall not be distributed to any school district or state-chartered charter school [having] that:

(a) has cash [and], invested reserves or other resources or any combination [thereof] of cash, invested reserves or other resources equaling five percent or more of the school district's or state-chartered charter school's operational budget; or

(b) has not adopted cost-saving measures, including such measures as combining single- and multiple-grade level classes within an elementary, middle or junior high or senior high school, to achieve maximum efficiency, as determined by the secretary;

- to make program enrichment distributions in the amount of actual program expense to school districts and state-chartered charter schools for the purpose of providing specific programs to meet particular educational requirements that cannot otherwise be financed;
- (4) a special vocational education distribution to area vocational schools or state-supported .179721.1

schools with department-approved vocational programs to reimburse those schools for the cost of vocational education programs for those students subject to the Compulsory School Attendance Law who are enrolled in such programs; and

- (5) to make emergency capital outlay distributions to school districts or state-chartered charter schools that have experienced an unexpected capital outlay emergency demanding immediate attention.
- B. The department shall account for all supplemental distributions and shall make full reports to the governor, legislative education study committee and legislative finance committee of payments made as authorized in Subsection A of this section.
- C. The department may divert any unused or unneeded balances in any of the distributions made under the supplementary distribution authority to make any other distribution made pursuant to the same authority.
- D. Except for out-of-state tuition for students

  pursuant to Paragraph (1) of Subsection A of this section, the

  department shall not make any supplemental distribution to a

  school district, state-chartered charter school, area

  vocational school or state-supported school that has one or

  more outstanding audits.
- E. Emergency supplemental distributions shall not be used for capital-related expenditures associated with new .179721.1

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school buildings or for costs eligible for payment through the public school capital outlay funding process unless approved by the secretary."

Section 22-10A-20 NMSA 1978 (being Laws 1986, Section 5. Chapter 33, Section 3, as amended) is amended to read:

"22-10A-20. STAFFING PATTERNS--CLASS LOAD--TEACHING LOAD. --

- Except as provided in Subsection M of this Α. section, the individual class load for elementary school teachers shall not exceed twenty students for kindergarten; provided that any teacher in kindergarten with a class load of fifteen to twenty students shall be entitled to the assistance of an educational assistant.
- Except as provided in Subsection M of this section, the average class load for elementary school teachers at an individual school shall not exceed twenty-two students when averaged among grades one, two and three; provided that any teacher in grade one with a class load of twenty-one or more shall be entitled to the full-time assistance of an educational assistant.
- Except as provided in Subsection M of this section, the average class load for an elementary school teacher at an individual school shall not exceed twenty-four students when averaged among grades four, five and six.
- Except as provided in Subsection M of this .179721.1

section, the daily teaching load per teacher for grades seven through twelve shall not exceed one hundred sixty students, except the daily teaching load for teachers of required English courses in grades seven and eight shall not exceed one hundred thirty-five with a maximum of twenty-seven students per class and the daily teaching load for teachers of required English courses in grades nine through twelve shall not exceed one hundred fifty students with a maximum of thirty students per class.

- E. Students receiving special education services integrated into a regular classroom for any part of the day shall be counted in the calculation of class load averages. Students receiving special education services not integrated into the regular classroom shall not be counted in the calculation of class load averages. Only classroom teachers charged with responsibility for the regular classroom instructional program shall be counted in determining average class loads. In elementary schools offering only one grade level, average class loads may be calculated by averaging appropriate grade levels between schools in the school district.
- F. Class load limits provided for in this section do not apply to band or music classes or athletic electives.
- G. Except as provided in Subsection M of this section, the [state superintendent] secretary may waive the .179721.1

individual school class load requirements established in this section. Waivers shall be applied for annually and a waiver shall not be granted for more than two consecutive years. Waivers may only be granted if a school district demonstrates that:

- (1) no portable classrooms are available;
- (2) no other available sources of funding exist to meet its need for additional classrooms;
- (3) the school district is planning alternatives to increase building capacity for implementation within one year; and
- (4) the parents of all children affected by the waiver have been notified in writing:
- (a) of the statutory class load requirements;
- (b) that the school district has made a decision to deviate from these class load requirements; and
- (c) of the school district plan to achieve compliance with the class load requirements.
- H. If a waiver is granted pursuant to Subsection G of this section to an individual school, the average class load for elementary school teachers at that school shall not exceed twenty students in grade one and shall not exceed twenty-five students when averaged among grades two, three, four, five and six.

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- I. Each school district shall report to the department the size and composition of classes subsequent to the fortieth day and the December 1 count. Except as provided in Subsection M of this section, failure to meet class load requirements within two years shall be justification for the disapproval of the school district's budget by the [state superintendent] department.
- The department shall report to the legislative J. education study committee by November 30 of each year regarding each school district's ability to meet class load requirements imposed by law.
- Notwithstanding the provisions of Subsection G of this section <u>and except as provided in Subsection M of this</u> section, the [state board] secretary may waive the individual class load and teaching load requirements established in this section upon a demonstration of a viable alternative curricular plan and a finding by the [state board] secretary that the plan is in the best interest of the school district and that, on an annual basis, the plan has been presented to and is supported by the affected teaching staff. The department shall evaluate the impact of each alternative curricular plan annually. Annual reports shall be made to the legislative education study committee.
- Teachers shall not be required to perform noninstructional duties except in emergency situations as .179721.1

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defined by the [state board] department. For purposes of this subsection, "noninstructional duties" means noon hall duty, noon ground duty and noon cafeteria duty.

M. For fiscal years 2010 and 2011, as part of the state's fiscal solvency efforts, school districts may exceed the class and teaching loads and may decrease the number of required educational assistants provided for in Subsections A through D of this section without initiating the waiver process provided in Subsection G of this section. The department shall monitor changes in staffing patterns in school districts, and the secretary may require a school district to adjust its staffing patterns if the district exceeds class and teaching loads or decreases the number of educational assistants to points that adversely affect student learning. The department shall make periodic and regular reports to the legislative education study committee on the use school districts have made of the flexibility provided in this subsection and the findings of the department's monitoring efforts to ensure that student learning has not been adversely affected."

Section 6. Section 22-13-1.1 NMSA 1978 (being Laws 1986, Chapter 33, Section 5, as amended by Laws 2009, Chapter 256, Section 1 and by Laws 2009, Chapter 267, Section 2 and also by Laws 2009, Chapter 268, Section 1) is amended to read:

"22-13-1.1. GRADUATION REQUIREMENTS.--

At the end of grades eight through eleven, each .179721.1

student shall prepare an interim next-step plan that sets forth the coursework for the grades remaining until high school graduation. Each year's plan shall explain any differences from previous interim next-step plans, shall be filed with the principal of the student's high school and shall be signed by the student, the student's parent and the student's guidance counselor or other school official charged with coursework planning for the student.

- B. Each student must complete a final next-step plan during the senior year and prior to graduation. The plan shall be filed with the principal of the student's high school and shall be signed by the student, the student's parent and the student's guidance counselor or other school official charged with coursework planning for the student.
- C. An individualized education program that meets the requirements of Subsections A and B of this section and that meets all applicable transition and procedural requirements of the federal Individuals with Disabilities Education Act for a student with a disability shall satisfy the next-step plan requirements of this section for that student.
- D. A local school board shall ensure that each high school student has the opportunity to develop a next-step plan based on reports of college and workplace readiness assessments, as available, and other factors and is reasonably informed about:

1	(1) curricular and course options, including
2	honors or advanced placement courses, dual-credit courses,
3	distance learning courses, career clusters, pre-apprenticeship
4	programs or remediation programs that the college and workplace
5	readiness assessments indicate to be appropriate;
6	(2) opportunities available that lead to
7	different post-high-school options; and
8	(3) alternative opportunities available if the
9	student does not finish a planned curriculum.
10	E. The secretary shall:
11	(1) establish specific accountability
12	standards for administrators, counselors, teachers and school
13	district staff to ensure that every student has the opportunit
14	to develop a next-step plan;
15	(2) promulgate rules for accredited private
16	schools in order to ensure substantial compliance with the
17	provisions of this section;
18	(3) monitor compliance with the requirements
19	of this section; and
20	(4) compile such information as is necessary
21	to evaluate the success of next-step plans and report annually
22	by December 15, to the legislative education study committee
23	and the governor.
24	F. Successful completion of a minimum of twenty-
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- num of twentythree units aligned to the state academic content and .179721.1

performance standards shall be required for graduation. These units shall be as follows:

- (1) four units in English, with major emphasis on grammar and literature;
- (2) three units in mathematics, at least one of which is equivalent to the algebra 1 level or higher;
- (3) two units in science, one of which shall have a laboratory component; provided, however, that with students entering the ninth grade beginning in the 2005-2006 school year, three units in science shall be required, one of which shall have a laboratory component;
- (4) three units in social science, which shall include United States history and geography, world history and geography and government and economics;
  - (5) one unit in physical education;
- (6) one unit in communication skills or business education, with a major emphasis on writing and speaking and that may include a language other than English;
- (7) one-half unit in New Mexico history for students entering the ninth grade beginning in the 2005-2006 school year; and
- (8) nine elective units and seven and one-half elective units for students entering the ninth grade in the 2005-2006 school year that meet department content and performance standards. Student service learning shall be .179721.1

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offered as an elective. Financial literacy shall be offered as an elective. Pre-apprenticeship programs may be offered as electives. Media literacy may be offered as an elective.

- For students entering the ninth grade beginning in the 2009-2010 school year, at least one of the units required for graduation shall be earned as an advanced placement or honors course, a dual-credit course offered in cooperation with an institution of higher education or a distance learning course.
- The department shall establish a procedure for students to be awarded credit through completion of specified career technical education courses for certain graduation requirements.
- I. Successful completion of the requirements of the New Mexico diploma of excellence shall be required for graduation for students entering the ninth grade beginning in the 2009-2010 school year. Successful completion of a minimum of twenty-four units aligned to the state academic content and performance standards shall be required to earn a New Mexico diploma of excellence. These units shall be as follows:
- four units in English, with major emphasis (1) on grammar, nonfiction writing and literature;
- four units in mathematics, of which one shall be the equivalent to or higher than the level of algebra 2, unless the parent submitted written, signed permission for .179721.1

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the student to complete a lesser mathematics unit;

- three units in science, two of which shall have a laboratory component;
- three and one-half units in social (4) science, which shall include United States history and geography, world history and geography and government and economics, and one-half unit of New Mexico history;
  - one unit in physical education; (5)
- (6) one unit in one of the following: a career cluster course, workplace readiness or a language other than English; and
- seven and one-half elective units that meet department content and performance standards. Student service learning shall be offered as an elective. Financial literacy shall be offered as an elective. Pre-apprenticeship programs may be offered as electives. Media literacy may be offered as an elective.
- Final examinations shall be administered to all students in all classes offered for credit.
- Until July 1, 2010, a student who has not passed a state graduation examination in the subject areas of reading, English, mathematics, writing, science and social science shall not receive a high school diploma. The state graduation examination on social science shall include a section on the constitution of the United States and the constitution of New .179721.1

Mexico. If a student exits from the school system at the end of grade twelve without having passed a state graduation examination, the student shall receive an appropriate state certificate indicating the number of credits earned and the grade completed. If within five years after a student exits from the school system the student takes and passes the state graduation examination, the student may receive a high school diploma. Any student passing the state graduation examination and completing all other requirements within five years of entering ninth grade, including a final summer session if completed by August 1, may be counted by the school system in which the student is enrolled as a high school graduate for the year in which completion and examination occur.

L. Beginning with the 2010-2011 school year, a student shall not receive a New Mexico diploma of excellence if the student has not demonstrated competence in the subject areas of mathematics, reading and language arts, writing [social studies] and science, [including a section on the constitution of the United States and the constitution of New Mexico] based on a standards-based assessment or assessments or a portfolio of standards-based indicators established by the department by rule. Beginning with the 2011-2012 school year, a student shall not receive a New Mexico diploma of excellence if the student has not demonstrated competence in the subject areas of mathematics, reading and language arts, writing,

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science and social studies, including a section on the constitution of the United States and the constitution of New Mexico, based on a standards-based assessment or assessments or a portfolio of standards-based indicators established by the department by rule. The standards-based assessments required in Section 22-2C-4 NMSA 1978 may also serve as the assessment required for high school graduation. If a student exits from the school system at the end of grade twelve without having satisfied the requirements of this subsection, the student shall receive an appropriate state certificate indicating the number of credits earned and the grade completed. If within five years after a student exits from the school system the student satisfies the requirement of this subsection, the student may receive a New Mexico diploma of excellence. Any student satisfying the requirements of this subsection and completing all other requirements within five years of entering ninth grade, including a final summer session if completed by August 1, may be counted by the school system in which the student is enrolled as a high school graduate for the year in which all requirements are satisfied.

#### M. As used in this section:

(1) "final next-step plan" means a next-step plan that shows that the student has committed or intends to commit in the near future to a four-year college or university, a two-year college, a trade or vocational program, an .179721.1

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internship or apprentic	eship, military	service on	: a	job;
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- (2) "interim next-step plan" means an annual next-step plan in which the student specifies post-high-school goals and sets forth the coursework that will allow the student to achieve those goals; and
- (3) "next-step plan" means an annual personal written plan of studies developed by a student in a public school or other state-supported school or institution in consultation with the student's parent and school counselor or other school official charged with coursework planning for the student that includes one or more of the following:
- (a) advanced placement or honors courses;
- (b) dual-credit courses offered in cooperation with an institution of higher education;
  - (c) distance learning courses;
  - (d) career-technical courses; and
  - (e) pre-apprenticeship programs.
- N. The secretary may establish a policy to provide for administrative interpretations to clarify curricular and testing provisions of the Public School Code."
- Section 7. A new section of the Public School Code is enacted to read:
- "[NEW MATERIAL] SUSPENSION OF CODE REQUIREMENTS--SOLVENCY
  MEASURES--PUBLIC HEARINGS.--

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A. Before implementing solvency measures due to
necessary appropriation reductions in fiscal years 2010 and
2011, each local school board shall hold at least one public
hearing and encourage comment from school personnel, parents
the business community and other interested persons.

B. Following the public hearing, the local school board shall provide a synopsis of the public hearing and comments to the department and the legislative education study committee, along with the solvency measures to be implemented by the school district."

Section 8. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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